

## LAURA'S LAW IMPLEMENTATION IN NEVADA COUNTY

#### Agenda

- History of how Laura's Law came to be
- Brief overview of how we implement AOT in Nevada County
- Funding for AOT services
- Key considerations for implementation
- Questions?

#### January 10<sup>th</sup>, 2001



- Nevada County experienced the result of untreated mental illness and a clear treatment gap resulting in a tragedy that might have been prevented.
- 3 people died, including Laura Wilcox
- Several others were critically injured.
- Entire community closed down & fearful.

#### Laura's Law

- Laura's parents began advocating for a law that might prevent this from happening again (AB1421)
- January 1<sup>st</sup> 2003: California enacted court-ordered outpatient treatment, known as Assisted Outpatient Treatment (AOT)
- Modeled after Kendra's Law in New York (Kendra Webdale, January 1999).
- No funding attached to the legislation

#### Implementing AOT

- Nevada County resolved to use any available means to prevent/reduce risks of future tragedies
- Mental Health Services Act (MHSA) identified as possible funding source
  - ➤ November 2004 Prop 63 passes
  - ➤ May 2007 approval from DMH to use MHSA for treatment
  - ➤ August 2007 AACT/AOT contract awarded to Provider
  - ➤ April 22, 2008 Nevada County BOS Resolution
  - ➤ AOT implemented in May 2008 (1st hearing held July, 2008)
  - ➤ September 9, 2013, SB 585~ Clarified use of MHSA for AOT

Civil court process

Court ordered outpatient treatment

A strategy for reaching a group with high needs who are not easily engaging in normal outpatient services

Treatment mode is Assertive Community Treatment or a model like that

### What is AOT?

#### Key aspects of AOT



- Referred by a qualified party
- The Person is in the county or reasonable believed to be in the county
- All nine criteria are met W&I Code 5346 (a)
- The Treatment Plan involves services actually available from County Behavioral Health
- An exam of client was completed or attempted

- County resident, minimum age 18
- Serious Mental Disorder (W&I Code 5600.3)
- The person is unlikely to survive safely in the community
- History of lack of compliance with mental health treatment, indicated by:
  - Hospitalized: 2x in the last 36 months
  - Treated in jail/prison: 2x in the last 36 months
  - OR, Serious & violent acts, threats or attempts to harm self/others: 1x in the last 48 months
- Voluntary treatment has been offered and refused
- Condition is deteriorating
- Least restrictive placement
- Necessary to prevent 5150 condition
- Will benefit from treatment.

#### **AOT Criteria**

#### Referring Party

- Any person 18 and older with whom the person resides
- The person's parent, spouse, sibling or child, who is 18 or older
- A peace officer, parole or probation officer
- The director of a public or private agency providing mental health services to the person
- The director of a hospital where the person is being treated
- A licensed mental health provider who is supervising or treating the person
- Newly added: judges

#### Key Partners

Assertive Community Treatment Team Behavioral Health Administration

County Counsel

Public Defender

Judge & Court Staff

Law Enforcement Psychiatric Hospital

#### **Essential Ingredients**



A culture of Respect & Compassion (cultural humility)



Due process at all stages of the proceedings



Collaboration among the court, treatment team, public defender



Evidence-Based treatment focused on engagement, safety, stability



Ongoing evaluation of treatment plan for any needed adjustments



Utilize court ordered hospitalization in the event of non-adherence

- The black robe effect: the term is not intended to intimidate; rather,, it is meant to describe why the AOT court process works
- AOT hospitalization orders: 5346 (d), for the purpose of an AOT assessment to confirm eligibility requirements, and 5346 (f), for the purpose of AOT evaluation (determination is made if the person is in need of treatment pursuant to Section 5150)
- AOT status hearings: the frequency is individualized and determined by level of treatment engagement
- Court-ordered medication outreach: while medication is not forced, medication outreach is ordered when a client agrees to medication as part of treatment

#### Value of Court Engagement Mechanisms

#### Costs and Savings

Actual cost per individual varies; approximately \$23,736/year/individual

Average length of order is 180 days

\$1.81 is saved for every \$1 invested

Services are billed to Medi-Cal, Medicare, private insurance, patient fees for allowable services

MHSA funds used for the match and unbillable services

AOT costs are similar to AACT services & supports

#### AOT Data



- 160 referrals for AOT evaluations (to provider)
- 79 petitions
  - >42 stipulated
  - > 15 contested hearings with Orders Issued
- 57 AOT court orders (12 duplicated, 2 or more times)
- 16 hospital orders (W&I Code 5346)
- 11 AOT Orders Extended (by stipulation)
- Average number of status hearings/ 180 day order = 11
- Approximately 5 people per year have received treatment pursuant to an AOT court order

#### AOT Outcomes

- Fewer hospital days
- Fewer jail days
- Higher employment rates
- Less homelessness
- Overall cost savings
- Better treatment engagement
- Higher Milestones of Recovery scores

#### Common AOT Myths

- AOT promotes stigma
- AOT criminalizes people with SMI
- Improving existing mental health treatment eliminates the need for AOT
- AOT helps everyone with SMI
- AOT forces medication
- Since medication is not forced, AOT has no teeth
- AOT is unnecessary because the county already has LPS Conservatorships

AOT fills a gap in the treatment continuum

AOT allows for a treatment option that is less restrictive than locked inpatient care

AOT is not a panacea

It is possible to create a recovery based AOT program within the context of AACT

# Final thoughts on AOT